

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00
CIAE-00 PM-04 INR-07 L-03 ACDA-07 NSAE-00 PA-01
SS-15 PRS-01 SP-02 TRSE-00 DODE-00 NSC-05 OIC-02
INRE-00 A-01 DHA-02 /063 W
-----041532Z 127530 /42

O 041443Z MAY 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 3385
INFO AMEMBASSY LONDON IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 NATO 02678

LONDON ALSO FOR A/COUNS AND WHITE HOUSE ADVANCE TEAM

E.O.11652: GDS
TAGS: NATO, PFOR, NAC
SUBJECT: NATO SUMMIT COMMUNIQUE: MAY 3 SPC DISCUSSION

REF: (A) STATE 99554, (B) STATE 93407, (C) USNATO 2464

SUMMARY: AT MAY 3 SPC MEETING, ALLIED REPS STRONGLY
OPPOSED MOST OF PROPOSED US CHANGES TO REVISED DRAFT COM-
MUNIQUE. US REP INSISTED ON RETAINING NUMBER OF SIGNI-
FICANT US-PROPOSED CHANGES, WHICH OTHER REPS BRACKETED.
RESULT IS A NEW "INTERIM DRAFT" WHICH WE ARE TRANS-
MITTING SEPTTEL. ACTION REQUESTED: URGENT GUIDANCE IN TIME
FOR MAY 5 SPC MEETING ON COMMUNIQUE. END SUMMARY.

1. IN ACCORDANCE WITH REFTELS, WE MADE MAJOR EFFORT TO
GAIN SPC ACCEPTANCE OF SUBSTANTIAL PORTIONS OF US TEXT
(REF B), AND PARTICULARLY TO STRENGTHEN TONE OF COMMUNI-
QUE PARAGRAPH ON CSCE. WE INFORMED SPC MEMBERS IN
ADVANCE OF US DESIRES, PROVIDED THEM WITH ANNOTATED
VERSION OF DRAFT COMMUNIQUE INCORPORATING US CHANGES AND
ADDITIONS, AND URGED COOPERATIVE AND SYMPATHETIC CONSIDER-
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ATION OF US LANGUAGE. NEVERTHELESS, AT SPC MEETING, WE
ENCOUNTERED FIRM OPPOSITION TO SUGGESTIONS FOR REAR-
RANGING THE ORDER OF COMMUNIQUE PARAGRAPHS, TO THE EXTENT
OF US CHANGES, AND TO SUBSTANCE OF US CHANGES, SINCE MOST
REPS PREFERRED CONCISE DRAFT. SPC REPS ARGUED THAT US WAS
SEEKING TO REPLACE A DRAFT COMMUNIQUE THAT HAD ALREADY
BEEN REVISED SEVERAL TIMES AND WAS GENERALLY ACCEPTABLE

TO ALL OTHER ALLIES. FRENCH REP STRONGLY OBJECTED TO US CHANGES. US REP INSISTED ON THOROUGH AND CAREFUL CONSIDERATION OF US CHANGES, WHICH HE ARGUED DID NOT RADICALLY CHANGE EXISTING DRAFT BUT RATHER IMPROVED AND STRENGTHENED IT. US REP NOTED US LANGUAGE HAD BEEN CAREFULLY PREPARED IN WASHINGTON AND URGED SPC TO INCLUDE SUBSTANTIAL PORTIONS IN REVISED COMMUNIQUE. AS REPORTED SEPTEL, THE ISSUE ALSO AROSE IN MAY 4 NAC, WHERE VIRTUALLY ALL JOINED IN ASKING US TO RECONSIDER ITS PROPOSALS FOR TEXTUAL IMPROVEMENTS (SEE SEPTEL).

2. SPC DISCUSSION WAS INTENSE, AT TIMES HEATED, AND CONTINUED WELL INTO THE EVENING. AT CONCLUSION, CHAIRMAN (JUNG) SAID THAT, IN ATTEMPT TO RECONCILE REMAINING PROBLEMS IN ADVANCE OF LONDON MEETING, THE IS WOULD CIRCULATE A REVISED INTERIM DRAFT MAY 4 (SEPTEL) AND SCHEDULE AN ADDITIONAL MEETING OF THE SPC ON MAY 5. JUNG EMPHASIZED THAT BECAUSE OF SCHEDULING PROBLEMS AND NEED FOR GUIDANCE, MAY 5 APPEARED TO BE ONLY OPPORTUNITY FOR THE SPC TO REVIEW THE COMMUNIQUE IN BRUSSELS. HE NOTED THAT THE SPC WOULD MEET ONCE AGAIN ON THE COMMUNIQUE MAY 9 IN LONDON. SPC REPS EXPRESSED HOPE US WOULD BE FLEXIBLE AND ACCOMMODATING. THEY EMPHASIZED PROBLEMS THAT WOULD BE ENCOUNTERED IN THEIR CAPITALS IN GETTING ADDITIONAL LATE GUIDANCE AND IN PREPARING BRIEFING PAPERS FOR TOP OFFICIALS IF DRAFT COMMUNIQUE CONTAINED NUMEROUS BRACKETS.

3. FOLLOWING ARE MAJOR POINTS OF INTEREST, KEYED TO COMMUNIQUE PARAGRAPHS IN INTERIM DRAFT TRANSMITTED SEPTEL:
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--PARA E, THE IS INCLUDED IN THIS DRAFT THREE BRACKETED ALTERNATIVES TO THE SUGGESTED US LANGUAGE ON DEFENSE COOPERATION (SEE SEPTEL). FIRST TWO BRACKETED PASSAGES REPRESENT POSSIBLE COMPROMISE LANGUAGE DEVELOPED BY IS TO REFLECT SUGGESTIONS OF SOME SPC REPS. THIRD BRACKETED PASSAGE IS FRENCH LANGUAGE.

--PARA 4, SENTENCE ON SALT. FRENCH REP OBJECTED TO US PROPOSAL THAT ALLIES "FIRMLY SUPPORT" US EFFORTS, AND PREFERRED TRADITIONAL FORMULATION THAT ALLIES "WELCOME US EFFORTS". WHILE ALL OTHERS ACCEPTED US LANGUAGE, A FEW REPS SUGGESTED "WARMLY WELCOME" MIGHT BE AN ACCEPTABLE COMPROMISE.

--PARA 4, MBFR PASSAGE. US PRESSED FOR SINGLE SENTENCE. FRG REP CONTINUED TO INSIST ON STANDARD MBFR LANGUAGE, WHICH NUMBER OF REPS BELIEVED COULD BEST BE EXPRESSED BY TWO SENTENCES. UK REP ADVANCED A SUBSTANTIAL

AMENDMENT, WHICH RECEIVED BROAD SUPPORT AND IS REFLECTED IN INTERIM DRAFT. FIRST BRACKET IS UK PREFERENCE. SECOND BRACKET IS US PREFERENCE. THIRD BRACKET REFLECTS FRG DESIRE TO RETAIN REFERENCE TO REDUCTION IN TANK DISPARITY.

--PARA 5, PASSAGE ON EAST-WEST STUDY. FIRST BRACKET IS US LANGUAGE. SECOND BRACKET IS PREFERENCE OF FRENCH AND SOME OTHER REPS. THIRD BRACKET IS US LANGUAGE. FOURTH BRACKET IS UK SUGGESTION.

--PARA 5, BERLIN PASSAGE. NUMBER OF REPS APPEALED TO US,

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CIAE-00 PM-04 INR-07 L-03 ACDA-07 NSAE-00 PA-01
SS-15 PRS-01 SP-02 TRSE-00 DODE-00 NSC-05 OIC-02
INRE-00 A-01 DHA-02 /063 W
-----041531Z 127576 /42

O 041443Z MAY 77
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 3386
INFO AMEMBASSY LONDON IMMEDIATE

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UK, FRG, AND FRENCH TO PROVIDE BERLIN LANGUAGE IMMEDIATELY. THEY NOTED THAT GAINING APPROVAL OF THEIR AUTHORITIES WOULD BE DIFFICULT IF LANGUAGE WAS PROVIDED AS LATE AS MAY 9.

--PARA 6, DISCUSSION OF US-PROPOSED CSCE LANGUAGE WAS PARTICULARLY HEATED. IN VIEW OF INSTRUCTIONS (REF A), US REP INSISTED ON RETAINING US LANGUAGE WHICH OTHERS HAVE BRACKETED THROUGHOUT. SEVERAL SPC REPS CRITICIZED AS MEANINGLESS THE US SENTENCE STATING THAT: "THE ALLIES BELIEVED THAT THE DEGREE OF CONCRETE IMPLEMENTATION OF THE FINAL ACT WILL AFFECT SIGNIFICANTLY THE CHANCES FOR PROGRESS AT BELGRADE". MOST REPS WERE EQUALLY CRITICAL OF US-SUGGESTED LANGUAGE THAT THE BELGRADE MEETING "COULD CONSIDER A LIMITED NUMBER OF SPECIFIC PROPOSALS". IN THIS REGARD, THEY NOTED THAT THE AGREED NATO REPORT ON IMPLEMENTATION OF THE FINAL ACT, C-M(77)29, STATES SPE-

CIFICALLY THAT "THE ALLIES SHOULD CONTINUE TO PREPARE A LIMITED NUMBER OF NEW PROPOSALS, BUT LEAVE THE DECISION ON THEIR USE UNTIL LATER". THERE WAS NO SUPPORT FOR ANY OF THE SUGGESTED US CHANGES TO THIS PARAGRAPH.

--PARA 7, HUMAN RIGHTS. SEVERAL REPS BRACKETED US-CONFIDENTIAL

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SUGGESTED CHANGES AND EXPRESSED STRONG PREFERENCE FOR EARLIER DRAFT. THE FULL BRACKET ALTERNATIVE IS CANADIAN SUGGESTION WHICH DID NOT RECEIVE MUCH SUPPORT. THERE WAS NO SUPPORT FOR MOVING THIS PARA UP TO THE BEGINNING OF THE COMMUNIQUE.

--PARA 7(BIS) ON AID TO DEVELOPING COUNTRIES. NORWEGIANS CONTINUE TO FAVOR THIS PASSAGE. SOME OTHERS OPPOSE.

--PARA 8. ALTERNATIVES LISTED IN REVISED DRAFT WERE NOT DISCUSSED. BRACKETED LANGUAGE REPRESENTS EFFORT OF IS, AT SUGGESTION OF DUTCH REP, TO INCORPORATE SOME US LANGUAGE SUGGESTED FOR OTHER PORTIONS OF THE COMMUNIQUE.

4. COMMENT: SEE SEPTTEL ON NAC DISCUSSION.

5. ACTION REQUESTED: URGENT GUIDANCE IN TIME FOR MAY 5 SPC MEETING.BENNETT

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PFOR
Control Number: n/a
Copy: SINGLE
Sent Date: 04-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977NATO02678
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: RR
Errors: N/A
Expiration:
Film Number: n/a
Format: TEL
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770592/aaaadbnl.tel
Line Count: 199
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE
Message ID: 36398c9a-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 STATE 99554, 77 STATE 93407, 77 USNATO 2464
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 04-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2636852
Secure: OPEN
Status: NATIVE
Subject: NATO SUMMIT COMMUNIQUE: MAY 3 SPC DISCUSSION
TAGS: NATO, NAC
To: SECSTATE WASHDC LONDON
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/36398c9a-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009